

**STATE ADVISORY COMMITTEE ON HISTORIC PRESERVATION  
DRAFT MEETING MINUTES**

Milwaukie Community Club Center  
10666 SE 42<sup>nd</sup> Ave, Milwaukie OR  
October 22, 2009

**Committee Attendance:** Chairman William Willingham, Robert Hadlow, David Liberty, Judith Rees, John Goodenberger, Jeff LaLande, Robert Dortignacq, and Gail Sargeant.

**Committee Not In Attendance:**

**Staff In Attendance:** Roger Roper – Deputy SHPO, Chrissy Curran - Associate Deputy SHPO, Ian Johnson, Cara Kaser, and Susan Haylock

**Guests And Proponents:** Wendall Baksins, OTAC Chairman, Marie Longfellow, Becky Vanie, Amanda Ferguson, and Paul Claeysens.

**Public Meeting**

Chairman William Willingham opened the meeting at 1:05 pm.

**Chairman Remarks**

Chairman Willingham explained the role of the SACHP in reviewing and considering nominations to the National Register. Committee and staff introduced themselves.

**Discussion of issues of interest and concern to the public not on the agenda**

Wendall Baskins, Chairman of the Oregon Trails Advisory Council commented on the Santiam Wagon Trail nomination at this time during the meeting because he had to leave. He told the committee the Council was in full support of the nomination.

**Approval of agenda**

Bob Hadlow moved to approve the agenda, which was seconded by Mr. Dortignacq. Motion carried.

**Approval of minutes of previous meeting**

Mr. LaLande made a motion to approve the meeting from the last meeting with no changes, and was seconded by Ms. Rees. Motion carried.

**Update from the Deputy SHPO**

Deputy SHPO Roger Roper discussed his attendance at the NCSHPO board meeting prior to the National Trust's annual conference in Nashville. He said that at the meeting a 10 percent increase in federal funding for the next fiscal year was announced. There may be a possibility of full funding at \$150 million instead of the current \$46 million. The current Secretary of the Interior supports the full funding, he said, but this has not been approved.

Also discussed was the attempt to revise the Federal Tax Credit program to eliminate current hurdles for participants in the form of bill HR3715, currently going through Congress. He also noted that there will be another attempt to open up the federal program to residential property owners.

Deputy SHPO Roper said Oregon's Special Assessment program for historic property owners had been reauthorized this past session, and staff was currently working on rule revisions. He said public hearings on the rule revisions were scheduled for December 8<sup>th</sup> in Salem and December 9<sup>th</sup> in Portland. He noted the rules were being stripped down to the bare minimum.

Mr. Roper noted that there is a current effort by outdoor and national resources advocates to move the 2014 lottery money reauthorization up to 2010. OPRD is not involved in this effort.

Mr. Roper announced that a new Main Street coordinator would be on board next week. The position was being funded by OPRD with Special Assessment program monies.

He concluded by saying this was the year for the SHPO to accept applications for its various grant programs.

### **Update from the Associate Deputy SHPO**

Associate Deputy SHPO Chrissy Curran gave an update on the progress of the National Park Service's project to scanning all of Oregon's nominations for their website. They are mostly done, she said, but the documents are not currently in a usable format for the Oregon SHPO. The hope was to have the information integrated into the SHPO database by next Spring. There is going to be no charge to us for this effort.

Ms. Curran noted she had provided the committee with copies of several of Oregon's recently completed federal tax credit projects.

She went on to discuss the Section 106 project review tracking sheet, and said there has been a big increase in weatherization and FEMA projects, much of them due to the federal stimulus. Because of the increased work load the SHPO a temp has been brought on board to help with these projects and to also clean up the Programmatic Agreements between the SHPO, and federal and state agencies.

She said that she and Mr. Roper had attended the recent re-coming out party of the Historic Preservation League of Oregon. Peggy Moretti is the new chair of the organization. She said the organization had unfortunately been inactive for several years, so SHPO staff was pleased to see they were up and running again.

**Discussion and appointment of Historic Assessment Review Committee (HARC) member.**

Mr. Roper said one of the revisions to the Special Assessment program was an expansion of the number of members and a change in the role of the Historic Assessment Review Committee. The membership will be expanded to five. One of these new members, he said, will be a member from the SACHP. The other new member will be from a local government. He asked the committee to discuss this among themselves and forward a name for consideration.

Chairman Willingham asked if staff wanted the committee to take action today. Mr. Roper said it should be done soon, but no necessarily today.

Chairman Willingham asked how the committee would like to proceed on this. After some questions to Mr. Roper and a brief discussion by committee members they decided to make the candidate known at tomorrow's meeting.

**Review of proposed nominations to the National Register of Historic Places**

**McKenzie Highway Historic District,**  
Deschutes, Lane and Linn counties

Staff gave the customary opening remarks. Committee member Robert Hadlow, and ODOT Region 5 historian, offered additional comments and background history on the proposed district and its resources, both natural and man-made. He said the noted grave was not include in this nomination because it was more closely associated with the Santiaim Wagon Road, not the highway itself. The proposed highway district was being nominated under National Register criterion A and C.

Mr. Liberty took the lead on comments for the SACHP. His feeling was that the wagon road held more significance than the highway did, and that it should be nominated as a contributing feature to the highway, as well as the grave site. He felt that the document was much stronger under criteria A than C. He felt that the bisecting portions of the wagon road should be played up more in the documentation, and that the Native American trail should be mentioned earlier in the text of Section 8. He said that on Page 3, Section 7, the second paragraph had some redundancy that should be corrected. Under Section 7, Page 4, the term lava rock should be replaced with basalt, which was more accurate. He suggested inclusion of interior photos of observatory, and he enjoyed the inclusion of the historic photos. He asked Mr. Hadlow if placing the highway on the National Register would affect the management of the highway. Mr. Hadlow said most

likely a Master Plan between ODOT and the Forest Service would be created as a result of nomination.

There was a question as to who the lead managing agency for the road was and how it did or did not affect the boundaries of the nomination. Mr. Hadlow said it was originally constructed as a USFS highway but now was managed by the State of Oregon through the Dept. of Transportation (ODOT) in partnership with the USFS.

Mr. LaLande asked that the nomination clarify the Dee Wright observatory ownership. He also would like to see more information about Mr. Wright included in the documentation. He suggested the document make clear that the Santiam Wagon Road was also eligible for listing in the National Register, but that it should be nominated separately and not included in this particular nomination.

Ms. Rees suggested that maps of the wagon road be included for the sake of context and to also include information on the evolution of the highway from the wagon road.

Mr. Dortignacq said he was fine with the period of significance, but agreed with Ms. Rees about having a schematic of the alignment between the wagon road and the highway, as well as the connection north and south. More information about the engineering of the highway should be included in the document, he said.

Chairman Willingham said the nomination needed more information to support criteria C. He suggested the text expand on whether or not the philosophy of the engineers was such that there should be a rustic component to the building of these highways, and if so, how did it come to fruition. Mr. Hadlow said it would only be speculation. Chairman Willingham said even if it was speculation, it should be included.

Ms. Sargeant said there needed to be additional reference that proves the highway was engineered with “views” in mind.

Mr. Libery moved for approval of the nomination with the revisions suggested by the committee. The motion was seconded by Mr. LaLande. When the question was called, the motion passed unanimously.

**Santiam Wagon Road**  
Bend vicinity, Deschutes County

Staff gave customary opening remarks.

Paul Claeysens, USDA FS historian, and proponent of nomination said he wanted to thank the staff of the Willamette National Forest, who instigated the documentation found in this nomination back in the 1980s, and to the SHPO staff for helping move the nomination along.

Jeff Walker, USDA Forest Archeologist in charge of heritage programs for both the State of Oregon and California was also in attendance and supportive of the nomination.

Mr. LaLande moved for approval of the nomination under Criterion C, and was seconded by Mr. Liberty. He suggested the term US Forest Service Land be changed throughout the document to say National Forest Land. He said throughout Section 7 the term “deciduous” trees is used. He said he would like to see more specifics on the actual types of trees in the area. He said he was 100 percent certain that all references to Hudson Bay Co. were incorrect. The author of these assertions, Amunson, relied heavily on the abridged journalism of Ogden instead of the Hudson’s Bay records themselves, he said. The information is archaic and out of date and should be eliminated from the document. The statement “54-40 or Fight” was never actually said by then candidate Polk, so that should be eliminated as well.

Mr. Hadlow said that in Section 7 it appeared there was a non-contributing list that contained contributing features, and perhaps it was a typo. He said Section 8 contained a lot of nice information, but he was not certain that all of it was germane to the nomination and that unimportant information should be deleted.

Mr. Roper said there has been a recent directive from the Keeper to condense nominations.

The committee directed the proponents to condense Section 8, but not so much that pertinent educational information is lost.

Ms. Rees said she thought the nomination was one of the most interesting she had read so far. She wondered if listing would encourage rehabilitation of current non-contributing sections of the highway. Mr. Claeysens said he doubted it.

Mr. Roper said OTAC members were also concerned about the non-contributing sections because of the ATV activity in the area. He said that most proposed projects in these areas would most likely go through Section 106 scrutiny.

Ms. Curran said the way Section 7 was organized might pose a problem for the NPS. She suggested simply describing segments as contributing or non-contributing and leave out the information about the management of the road by the USFS.

Ms. Kaser said she had spoken with the NPS about this and they were agreeable with the way the segments of the road were delineated. A clearer color map should be included with all the segments that includes place names mentioned in the narrative.

Mr. Liberty said in Section 8, Page 2 the term “Indians” is not accurate. It should be “Native Americans.” Mr. Claeysens said this had been discussed with his Native American groups and they found the term acceptable.

Mr. Dortignacq agreed with Ms. Curran about the need for more graphics and maps. He also felt there needed to be more clarification in the beginning of Section 7 about the organization of the text. He too agreed this section needed some condensing. He said the narrative was not clear concerning settlement patters along the road.

Chairman Willingham said the narrative contended that the eastern population didn't communicate with the western population, which was a false premise in some ways. He suggested this be worked on to reflect a more accurate picture of transportation from west to east. He suggested moving this discussion from page 10 up to the front of Section 8 as it would help the discussion and give it more historic context. Page 1, Section 8 contends that wagon roads were the major conveyance across the US, but really it was rivers, so that needed to be corrected. He said it was not a good idea to cite textbooks in the nomination. He offered to provide the proponents with a copy of R. W. Preston's Historical Oregon Map of the Santiam Wagon Road that could be included in the nomination document.

When the question was called, the motion to approve with committee suggestions and revision passed unanimously.

### **Northwest Neighborhood Historic District**

Cottage Grove  
Lane County

Staff gave customary opening remarks. The proposed district is being nominated under criterion A and C.

Neighborhood proponents Marie Longfellow and Becky Vanie were present. She passed around an historic photo of the neighborhood. Ms. Vanie, who has lived in the neighborhood for the past 45 years, said there has been a big change in the demographics over the past few years. There are quite a few young couples moving in, and there seems to be lots of projects going on with many homes, some not sympathetic to the historic nature of the area.

In answer to a committee question Amanda Ferguson, city planner for Cottage Grove, said Mt. David is currently owned by two private parties, which includes 90 acres.

Staff noted that the office has\received 90 notarized statements of objection to the nomination, but this was not a majority. Staff gave the committee some background in regard to owner objection as it concerned historic district nominations.

Ms. Rees said she had the opportunity to tour the proposed district and had some trouble with the fact that many of the structures within the nominated district were simple vernacular, and the integrity of many of the homes was questionable. There was great emphasis that everything was filled in by the 50s, she said, but only 15 were added since that time. The inventory of properties shows that 40-some are outside of the historic period. She said the number of contributing properties identified in the nomination

document does not match the number shown on the local inventory list. She further felt the district was not eligible under Criteria C. The narrative about the various styles takes away from the nomination. She said a context of Cottage Grove and the Willamette Valley should be included in the statement of significance. Donation land claim maps should be included if the narrative points them out. There was also no discussion of land division versus platting. The narrative makes assumptions not borne out by the early plats, so that needs to be fixed. She suggested that there be more discussion of the types of people that congregated in the neighborhood. The assessment maps are confusing and should be combined into one map. The map showing contributing/non-contributing is hard to read, and there are some attachments that have no relationship to the text of the nomination. The dates throughout the narrative are “circa” almost exclusively. There needs to be more specificity in this regard. The narrative does not make it clear if existing sidings on properties are original or not.

Mr. LaLande thought the district was eligible but did think Ms. Rees brought up some good points and, he too, felt the nomination needed some work. He thought a good case was made for Criterion C. There needs to be some major changes to the section that discusses the various styles and construction of the homes, he said. The presentation was also not clear.

Both Ms. Rees and Mr. LaLande questioned the boundary chosen and the fact that there was a whole section of non-contributing structures on the outskirts of the boundary. Boundaries should be geared more toward style and integrity, not the landscape. Staff said the boundaries were chosen based on geography, history, and integrity.

It was noted that people and occupations should be developed in the narrative, and there was no discussion of the farming era. There was mention of mining claims but no indication if any owners of those claims or their employees lived in this district.

Mr. Goodenberger said he agreed with most of the comments. He said the nomination needs to reflect the people and their stories. Dates and styles must be as exact as possible. He suggested that the owners that have lived in the neighborhood the longest be interviewed. He said the proponents might want to hold some meetings to explain to the neighbors why the district is historic and get their support.

Mr. Dortignacq said there were quite a few properties identified as two-story that were actually only 1 ½ stories.

The committee was in agreement on all the points discussed.

Ms. Rees made a motion to defer until additional revisions were made that reflected all the comments from the committee, and that the district should only be nominated under Criteria A. The motion was seconded by Mr. Hadlow. When the question was called, the motion to defer passed unanimously.

Chairman Willingham adjourned the meeting at 4:55pm.

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10666 Se 42<sup>nd</sup> Avenue, Milwaukie, Oregon  
October 23, 2009

**Committee Attendance:** Chairman William Willingham, Robert Hadlow, David Liberty, Judith Rees, John Goodenberger, Jeff LaLande, Robert Dortignacq, and Gail Sargeant.

**Committee Not In Attendance:**

**Staff In Attendance:** Roger Roper – Deputy SHPO, Chrissy Curran - Associate Deputy SHPO, Cara Kaser, and Susan Haylock

**Guests and Proponents**

Kimberly Howard, Jessica Engenman, Julie Osborne, Brandon Spencer Hardle, and Ross Curtis

**Opening remarks and introductions**

Chairman Willingham opened the meeting at 1:35pm. The committee members introduced themselves.

The Chairman announced that Mr. Goodenberger had agreed to be the SACHP representative for the HARC.

**Discussion of issues of interest and concern to the public not on the agenda**

Ms. Kaser said that staff member Ian Johnson would not be attending today's meeting.

**Review of proposed nominations to the National Register of Historic Places**

**Southern Pacific Railroad Depot**

500 13<sup>th</sup> SE  
Salem, Marion County

Staff gave the customary opening remarks on the proposed nomination. Julie Osborn, representative of the proponents of the nomination, was available to answer questions. There was some discussion about the original roof material. Ms. Osborne said it was most likely wood rather than asphalt. She noted the Salem Historic Landmark Commission supported the nomination.

Gail Sargeant thought it was a fine nomination and made a motion for approval under criterion A and C. Ms. Rees seconded the motion. Ms. Sargeant said the nomination should point out the current roof material was not original. She also suggested a current floor plan be included. The Sanborn Map included did not show the depot so she wondered why it was included. Either it should be removed or be referenced in the text somewhere, she said. She also suggested including a drawing of the early rail route into Salem. The end date of 1952 seems not to coincide with the statement of significance, she said. If the building is significant beyond Salem, the text needs to show that research.

Robert Hadlow said he too had some concern about the end date of significance of 1952. Section 8 seems to have too much information on Salem history which may not be relevant.

Jeff LaLande said he didn't have a problem with the end date being 1952 because that was probably the period when train use started to drop off because of the increase in automobiles.

Chairman Willinghams said a topic to be researched is why the railroad made this big statement in Salem in 1918. The rails were under the ownership of the federal government and didn't go into private railroad ownership until sometime in the 1920s. He also suggested the discussion about Salem should include something about the railroad helping the growth of commercial development in Salem.

Mr. Hadlow said that in 1946 the famous engineer C.B. McCollugh was the chair of a Long-range Rail Line Plan Committee for Salem. Some research into that might reveal some good information that could be included in the nomination.

The general consensus was that further research might yield enough information to make this building of statewide significance.

Mr. LeLande said in Section 7, Page 3, if the nomination was going to mention Jason Lee there should be more information on him included in the text. The end of the section needs a better wrap-up.

Chrissy Curran suggested headings in the narrative might be eliminated in order to make the text read more smoothly and strengthen the statement of significance. The comparative analysis can be woven into the text rather than in list form. Staff can help in this respect, she said. She suggested there be a discussion of the current restoration and the reproduction fixture.

David Liberty agreed the comparative analysis should be enhanced, and felt with the correct revisions, the building could have regional or even national significance. He suggested more research be undertaken to make that determination.

Chairman Willingham said there were some problems with some of the timelines that needed to be fixed. He said he would forward this information to SHPO staff.

When the question was called, the motion for approval passed unanimously.

### **Special Presentation**

At this point in the meeting Chairman Willingham introduced Kimberly Howard, Oregon Cultural Trust, who gave a presentation on the Trust, its interests and goals, and what the Trust needed to achieve them. She discussed the Trust's grant program, how it worked, and what type of grants they offered. She said all the grants were provided to non-profit, Oregon organizations in the cultural and arts field. She said since the program started the Trust has given out \$8 million dollars in grants all over the state.

### **Arnold-Park Log Home**

12000 SW Boones Ferry Rd  
Portland, Multnomah County

Staff gave the customary opening remarks stating the property was being nominated under criteria C.

Ross Curtis, State Parks historian, gave a brief presentation on the log house. He noted that the owner's for whatever reason had the local landmark designation removed. If the property gets listed, the local landmark designation would be reinstated, he said.

Mr. LaLande suggested the care and consideration in the detailing and finish work, and the creativity and planning of the building should be discussed in the narrative. The term peeled poles was a more accurate description than peeled logs. Dimension makes the difference, he said. The saddle notching should be described.

There was discussion of the basement area and whether it was original or not, and its evolution. Mr. Hadlow suggested searching Portland Building permits back to the 1920s to see if there was mention of it. If not, it would mean it was most likely dug out when the building was built.

There was a question concerning the smallness of the boundary of the nominated property that was responded to by Mr. Curtis. Ms. Rees said the proponent might consider including some of the non-native planting into the boundaries of the site. She noticed some quince, and a black walnut tree among other plantings. She also said the property would be more closely associated with Lake Grove rather than Lake Oswego.

Mr. Curtis said the Park's would be including a better inventory of the plant and trees associated with the property as the staff begins to clear the site of brush. It is the intent of the Parks to include the plantings in the management plan for the property.

Mr. Goodenberger moved for approval of the nomination under criteria C with the revision noted by the committee. The motion was seconded by Ms. Rees. When the question was called, the motion for approval passed unanimously.

## **Ladd Carriage House**

Staff gave the customary opening remarks noting the property was being re-nominated. It was previously de-listed due to a temporary relocation of the building in order to create an underground parking area on the original site. The building was moved back to its original location earlier this year. The building is being nominated under criteria B.

Jessica Engeman, representative of the proponents, was available to answer questions. Brandon Spencer Hardle, PSU student, was also in attendance.

Mr. Dortignacq moved to approve the nomination under criteria B, and was seconded by Ms. Rees. He said he would like to see some more information on how the building is structured, what type of posts, etc. were used, some mention of the most recent upgrades and how the building is now attached to the underground garage area, and maybe the percentage of original to new materials. There should be more information on Mr. Ladd since it is now being nominated for his prominence, and a photo of him should also be included.

There were no further comments or discussion.

When the question was called, the motion to approve passed unanimously.

## **Other Business**

There was no other business to discuss.

## **Set schedule for 2010**

Staff suggested the committee meet next year every second week: February (11th, 12th) possibly in Coos Bay, June (10th, 11th) to be determined, and October (14, 15<sup>th</sup>) to be determined. The committee agreed to the suggested dates.

Ms. Curran said there would be two new members coming on board by the February meeting so staff would be providing a training for them and any other committee members that would like to attend. This would most likely be in early February.

Chairman Willingham adjourned the meeting at 3:25pm.